HB 915 Woolley (CSHB 915 by Keel)

SUBJECT: Authorizing city peace officers to make traffic arrests within the county

COMMITTEE: Criminal Jurisprudence — committee substitute recommended

VOTE: 9 ayes — Keel, Riddle, Pena, Denny, Escobar, Hodge, P. Moreno,

Raymond, Reyna

0 nays

WITNESSES: For —Gary Adams, University Park Texas, Texas Police Chiefs

Association, North Texas Police Chiefs Association; Dave Barber, Texas

Police Chiefs Association; Gary M. Brye, Southeast Texas Law

Enforcement Administrators Association; Tom Gaylor, Texas Municipal

Police Association; James Jones, Houston Police Department.

Against — None

On —Shannon Edmonds, Texas District and County Attorneys Association; Douglas C. Kunkel, Texas Department of Public Safety

Narcotics Service.

BACKGROUND: Under Code of Criminal Procedure (CCP), art. 14.03(g), certain licensed

peace officers – sheriffs and deputies, constables and deputies, city police or marshals, Department of Public Safety (DPS) officers, and district attorney investigators — may make an arrest without a warrant outside that officer's jurisdiction if the offense is committed within the officer's presence. However, only DPS officers may arrest outside of their

jurisdiction for fine-only traffic offenses.

As soon as practicable after making such an arrest, officers must notify a law enforcement agency with jurisdiction over where the arrest was made. The agency must take custody of the person committing the offense and

take the person before a magistrate.

DIGEST: CSHB 915 would amend CCP, art. 14.03(g) to authorize licensed

municipal police officers and marshals to make warrantless arrests for traffic offenses anywhere in the county or counties where the municipality

employing the officer was located. The offense would have to be

committed within the officer's view or presence for the officer to make the

HB 915 House Research Organization page 2

arrest. The bill also would delete the reference to DPS officers making warrantless arrests outside of their jurisdiction.

In addition to taking custody of the person arrested, the local law enforcement agency with jurisdiction where the arrest was made would have to take custody of any items seized by the arresting officer during or after the arrest as if the property had been seized by an officer of that jurisdiction.

The bill would take effect September 1, 2005.

SUPPORTERS SAY:

By giving city police officers and marshals countywide jurisdiction to make traffic arrests, CSHB 915 would further an officer's ability to ensure safety and curb illegal activity.

Many cities share streets and have contiguous borders. As a result, officers routinely cross over into other cities either unintentionally or in the course of patrolling a city street. Because the law does not allow city peace officers to make traffic arrests outside the city limits, officers who view illegal traffic activity in another jurisdiction essentially are forced to ignore it. CSHB 915 would enable an officer to stop known illegal activity when it occurred just outside the officer's jurisdiction.

For instance, an officer may notice a speeding driver while patrolling his jurisdiction. If the driver were just outside the officer's city limits, current law would prevent the officer from pulling the offender over even though the driver could cause serious injury to himself or others. CSHB 915 would enable officers to stop such activity before someone was injured or killed.

The bill also would prevent the exclusion of important evidence in a criminal case. If an officer discovers evidence of criminal activity in a routine traffic stop inadvertently made in an adjacent city, the evidence is inadmissible in court. By giving police officers countywide jurisdiction to make traffic stops, this bill would allow that evidence to be used to prove a criminal offense.

The bill would not make it more difficult to hold police accountable for their actions. Police officers would be accountable to at least two agencies: their employing municipality and local law enforcement in the jurisdiction where the arrest was made. Moreover, the bill would require

HB 915 House Research Organization page 3

that the officers turn over the people in their custody and items seized to local authorities as soon as practicable, ensuring that local law enforcement, rather than the arresting officer, handled the matter to the extent possible.

CSHB 915 also would remove the reference in CCP, art. 14.03(g) to DPS officers making warrantless arrests outside their jurisdiction. This simply would clarify the law because DPS officers already have such authority throughout the state. Under Government Code, ch. 411, DPS officers have statewide jurisdiction to make an arrest for any offense, including a traffic offense.

OPPONENTS SAY:

CSHB 915 could make it difficult to ensure that police officers are held accountable for misconduct. Officers must operate under a clear chain of command so citizens have a clear avenue of redress in cases of questionable police conduct. If officers operated in more than one jurisdiction, the agency to which the officer was accountable would become unclear. This would open up the possibility of unchecked abuse of authority.

NOTES:

The committee substitute would limit to police officers and marshals the authority to make an arrest for a traffic offense outside an officer's jurisdiction. The original bill would have permitted sheriffs, constables, marshals, police officers, and investigators for district attorneys, county attorneys, and criminal district attorneys to make such arrests. The substitute also remove d a section dealing with DPS officers and no longer would amend CCP, art. 59.03, concerning seizure of contraband.

The companion bill, SB 907 by Whitmire, is scheduled for a public hearing today before the Senate Criminal Justice Committee.